of the public lands. This commission consists of Governor W. A. Richards, Commissioner of the General Land Office, Gifford Pinchot, Forester, head of the Forest Service, and F. H. Newell, Chief Engineer of the Reclamation Service.

The commission made a first partial report on March 7, 1904, and a second report on February 13, 1905. These reports called attention to the fact that the present land laws are not suited to meet the conditions of the remaining public domain, and that their operation has not tended to promote home-making and the largest development of the country. On the contrary, they have been such as to lead to land monopoly and the restraint of settlement of agricultural lands by the most desirable class of citizens; namely, those who will live upon them, cultivate them, and become owners of small, well-cultivated tracts.

Out of this activity of agencies of the general government, there is growing a larger and better conception of the opportunities of the West, and of the need of broad control of the forests and of the water. It is believed that with this larger knowledge there will be a better grasp by the public of the duties of citizenship in this respect, and a more effective administration on the part of all responsible officers.

F. H. N.

January, 1906.

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