

London that you could see its outposts from every suburb of your capital, what then do you think would have been the regard of the government of Great Britain for personal liberty, if it interfered with the necessities, and, as they might think, the salvation of the state? I recollect, in 1848, when the Habeas Corpus Act was suspended in Ireland, that a number of persons in Liverpool, men there of position and of wealth, presented a petition to the House of Commons, praying—what? That the Habeas Corpus Act should not be suspended? No. They were not content with its suspension in Ireland; and they prayed the House of Commons to extend that suspension to Liverpool.

I recollect that at that time—and I am sure my friend Mr. Wilson will bear me out in what I say—the Mayor of Liverpool telegraphed to the Mayor of Manchester, and that messages were sent on to London nearly every hour. The Mayor of Manchester heard from the Mayor of Liverpool that certain Irishmen in Liverpool, conspirators, or fellow-conspirators with those in Ireland, were going to burn the cotton warehouses in Liverpool and the cotton mills of Lancashire. I read that petition from Liverpool. I took it from the table of the House of Commons, and read it, and I handed it over to a statesman of great eminence, who has been but just removed from us—I refer to Sir James Graham, a man not second to any in the House of Commons for his knowledge of affairs and for his great capacity—I handed to him that petition. He read it; and after he had read it, he rose from his seat, and laid it upon the table with a gesture of abhorrence and disgust. Now that was a petition from the town of Liverpool, in which some persons have been making

themselves very ridiculous of late by reason of their conduct on this American question.

There is one more point. It has been said, "How much better it would be"—not for the United States, but—"for us, that these States should be divided." I recollect meeting a gentleman in Bond Street one day before the session was over. He was a rich man, and one whose voice is much heard in the House of Commons; but his voice is not heard when he is on his legs, but when he is cheering other speakers; and he said to me: "After all, this is a sad business about the United States; but still I think it very much better that they should be split up. In twenty years"—or in fifty years, I forget which it was—"they will be so powerful that they will bully all Europe." And a distinguished member of the House of Commons—distinguished there by his eloquence, distinguished more by his many writings—I mean Sir Edward Bulwer Lytton—he did not exactly express a hope, but he ventured on something like a prediction, that the time would come when there would be, I do not know how many, but about as many independent States on the American continent as you can count upon your fingers.

There cannot be a meaner motive than this I am speaking of, in forming a judgment on this question—that it is "better for us"—for whom? the people of England, or the government of England?—that the United States should be severed, and that the North American continent should be as the continent of Europe is, in many States, and subject to all the contentions and disasters which have accompanied the history of the states of Europe. I should say that, if a man had a great heart within him, he would rather look forward to the day, when, from that point of



land which is habitable nearest to the Pole, to the shores of the Great Gulf, the whole of that vast continent might become one great confederation of States—without a great army, and without a great navy—not mixing itself up with the entanglements of European politics—without a custom house inside, through the whole length and breadth of its territory—and with freedom everywhere, equality everywhere, law everywhere, peace everywhere—such a confederation would afford at least some hope that man is not forsaken of Heaven, and that the future of our race may be better than the past.

It is a common observation that our friends in America are very irritable. And I think it is very likely, of a considerable number of them, to be quite true. Our friends in America are involved in a great struggle. There is nothing like it before in their or in any history. No country in the world was ever more entitled, in my opinion, to the sympathy and the forbearance of all friendly nations, than are the United States at this moment. They have there some newspapers that are no wiser than ours. They have there some papers, which, up to the election of Mr. Lincoln, were his bitterest and most unrelenting foes, who, when the war broke out, and it was not safe to take the line of Southern support, were obliged to turn round and to appear to adopt the prevalent opinion of the country. But they undertook to serve the South in another way, and that was by exaggerating every difficulty and misstating every fact, if so doing could serve their object of creating distrust between the people of the Northern States and the people of this United Kingdom. If the "Times" in this country has done all that it could do to poison the minds of the people of England, and to irritate the minds of

the people of America, the "New York Herald" I am sorry to say, has done, I think, all that it could, or all that it dared to do, to provoke mischief between the government in Washington and the government in London.

Now there is one thing which I must state that I think that they have a solid reason to complain of; and I am very sorry to have to mention it, because it blames our present Foreign Minister, against whom I am not anxious to say a word, and, recollecting his speech in the House of Commons, I should be slow to conclude that he had any feeling hostile to the United States Government. You recollect that during the session—it was on the 14th of May—a proclamation came out which acknowledged the South as a belligerent power, and proclaimed the neutrality of England. A little time before that, I forget how many days, Mr. Dallas, the late Minister from the United States, had left London for Liverpool and America. He did not wish to undertake any affairs for his government, by which he was not appointed—I mean that of President Lincoln—and he left what had to be done to his successor, who was on his way, and whose arrival was daily expected. Mr. Adams, the present Minister from the United States, is a man whom, if he lived in England, you would speak of as belonging to one of the noblest families of the country. His father and his grandfather were Presidents of the United States. His grandfather was one of the great men who achieved the independence of the United States. There is no family in that country having more claims upon what I should call the veneration and the affection of the people than the family of Mr. Adams.

Mr. Adams came to this country. He arrived in Lon-



don on the night of the 13th of May. On the 14th, that proclamation was issued. It was known that he was coming; but he was not consulted; the proclamation was not delayed for a day, although there was nothing pressing, no reason why the proclamation should not have been notified to him. If communications of a friendly nature had taken place with him and with the American Government, they could have found no fault with his step, because, it was perhaps inevitable, before the struggle had proceeded far, that this proclamation would be issued. But I have the best reasons for knowing that there is no single thing that has happened during the course of these events which has created more surprise, more irritation, and more distrust in the United States, with respect to this country, than the fact that that proclamation was not delayed one single day, until the Minister from America should come here, and until it could be done, if not with his consent or his concurrence, yet in that friendly manner that would probably have avoided all the unpleasantness which has occurred.

Now I am obliged to say—and I say it with the utmost pain—that if we have not done things that are plainly hostile to the North, and if we have not expressed affection for slavery, and, outwardly and openly, hatred for the Union—I say that there has not been that friendly and cordial neutrality, which, if I had been a citizen of the United States, I should have expected; and I say further, that, if there has existed considerable irritation at that, it must be taken as a measure of the high appreciation which the people of those States place upon the opinion of the people of England. If I had been addressing this audience ten days ago, so far as I know, I should have said just what I have said now; and

although, by an untoward event, circumstances are somewhat, even considerably, altered, yet I have thought it desirable to make this statement, with a view, so far as I am able to do it, to improve the opinion of England, and to assuage feelings of irritation in America, if there be any, so that no further difficulties may arise in the progress of this unhappy strife.

But there has occurred an event which was announced to us only a week ago, which is one of great importance, and it may be one of some peril. It is asserted that what is called "international law" has been broken by the seizure of the Southern Commissioners on board an English trading steamer by a steamer of war of the United States. Now, what is international law? You have heard that the opinions of the law officers of the crown are in favor of this view of the case—that the law has been broken. I am not at all going to say that it has not. It would be imprudent in me to set my opinion on a legal question which I have only partially examined, against their opinion on the same question, which I presume they have carefully examined. But this I say, that international law is not to be found in an act of Parliament—it is not in so many clauses. You know that it is difficult to find the law. I can ask the Mayor, or any magistrate around me, whether it is not very difficult to find the law, even when you have found the Act of Parliament, and found the clause. But when you have no Act of Parliament, and no clause, you may imagine that the case is still more difficult.

Now, maritime law, or international law, consists of opinions and precedents for the most part, and it is very unsettled. The opinions are the opinions of men of different countries, given at different times; and the precedents



are not always like each other. The law is very unsettled, and, for the most part, I believe it to be exceedingly bad. In past times, as you know from the histories you read, this country has been a fighting country; we have been belligerents, and as belligerents, we have carried maritime law, by our own powerful hand, to a pitch that has been very oppressive to foreign, and especially so to neutral, nations. Well, now, for the first time, unhappily—almost for the first time in our history for the last two hundred years—we are not belligerents, but neutrals; and we are disposed to take, perhaps, rather a different view of maritime and international law.

Now, the act which has been committed by the American steamer, in my opinion, whether it was legal or not, was both impolitic and bad. That is my opinion. I think it may turn out, almost certainly, that, so far as the taking of those men from that ship was concerned, it was an act wholly unknown to, and unauthorized by, the American Government. And if the American Government believe, on the opinion of their law officers, that the act is illegal, I have no doubt they will make fitting reparation; for there is no government in the world that has so strenuously insisted upon modifications of international law, and been so anxious to be guided always by the most moderate and merciful interpretation of that law.

Now, our great advisers of the "Times" newspaper have been persuading people that this is merely one of a series of acts which denote the determination of the Washington Government to pick a quarrel with the people of England. Did you ever know anybody who was not very nearly dead drunk, who, having as much upon his hands as he could manage, would offer to fight everybody about him? Do

you believe that the United States Government, presided over by President Lincoln, so constitutional in all his acts, so moderate as he has been—representing at this moment that great party in the United States, happily now in the ascendancy, which has always been especially in favor of peace, and especially friendly to England—do you believe that such a government, having now upon its hands an insurrection of the most formidable character in the South, would invite the armies and the fleets of England to combine with that insurrection, and, it might be, to render it impossible that the Union should ever again be restored? I say, that single statement, whether it came from a public writer or a public speaker, is enough to stamp him forever with the character of being an insidious enemy of both countries.

Well, now, what have we seen during the last week? People have not been, I am told—I have not seen much of it—quite as calm as sensible men should be. Here is a question of law. I will undertake to say, that when you have from the United States Government—if they think the act legal—a statement of their view of the case, they will show you that, fifty or sixty years ago, during the wars of that time, there were scores of cases that were at least as bad as this, and some infinitely worse. And if it were not so late to-night—and I am not anxious now to go into the question further—I could easily place before you cases of extreme outrage committed by us when we were at war, and for many of which, I am afraid, little or no reparation was offered. But let us bear this in mind, that during this struggle incidents and accidents will happen. Bear in mind the advice of Lord Stanley, so opportune and so judicious. Do not let your newspapers, or your public speakers, or any



man, take you off your guard, and bring you into that frame of mind under which your government, if it desires war, may be driven to engage in it; for one may be almost as fatal and as evil as the other.

What can be more monstrous than that we, as we call ourselves, to some extent, an educated, a moral, and a Christian nation—at a moment when an accident of this kind occurs, before we have made a representation to the American Government, before we have heard a word from it in reply—should be all up in arms, every sword leaping from its scabbard, and every man looking about for his pistols and his blunderbusses? I think the conduct pursued—and I have no doubt just the same is pursued by a certain class in America—is much more the conduct of savages than of Christian and civilized men. No, let us be calm. You recollect how we were dragged into the Russian war—how we “drifted” into it. You know that I, at least, have not upon my head any of the guilt of that fearful war. You know that it cost one hundred millions of money to this country; that it cost at least the lives of forty thousand Englishmen; that it disturbed your trade; that it nearly doubled the armies of Europe; that it placed the relations of Europe on a much less peaceful footing than before; and that it did not effect one single thing of all those that it was promised to effect.

I recollect speaking on this subject, within the last two years, to a man whose name I have already mentioned, Sir James Graham, in the House of Commons. He was a Minister at the time of that war. He was reminding me of a severe onslaught which I had made upon him and Lord Palmerston for attending a dinner at the Reform Club when Sir Charles Napier was appointed to the command of the

Baltic fleet; and he remarked, “What a severe thrashing” I had given them in the House of Commons! I said, “Sir James, tell me candidly, did you not deserve it?” He said, “Well, you were entirely right about that war; we were entirely wrong, and we never should have gone into it.” And this is exactly what everybody will say, if you go into a war about this business, when it is over. When your sailors and soldiers, so many of them as may be slaughtered, are gone to their last account; when your taxes are increased, your business permanently—it may be—injured; and when embittered feelings for generations have been created between America and England—then your statesmen will tell you that “we ought not to have gone into the war.”

But they will very likely say, as many of them tell me, “What could we do in the frenzy of the public mind?” Let them not add to the frenzy, and let us be careful that nobody drives us into that frenzy. Remembering the past, remembering at this moment the perils of a friendly people, and seeing the difficulties by which they are surrounded, let us, I entreat of you, see if there be any real moderation in the people of England, and if magnanimity, so often to be found among individuals, is absolutely wanting in a great nation.

Now, government may discuss this matter—they may arrange it—they may arbitrate it. I have received here, since I came into the room, a despatch from a friend of mine in London, referring to this matter. I believe some portion of it is in the papers this evening, but I have not seen them. He states that General Scott, whom you know by name, who has come over from America to France, being in a bad state of health—the general lately of the