

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

SURFACE WATER — *continued.*

- land damaged by overflow of surface-water, held to be a "taking," 988 n., 989 n., 990 n. on p. 1223, 992 n.
- insufficient or defective waterways or culverts, 1038 n.
- liability does not extend to extraordinary freshets, 1038 n.
- where land is wrongfully overflowed, measure of damages, 1038 n.
- no liability to abutter who constructed gutter in manner other than as ordinance required, 1039 n.
- no liability for not exercising discretionary powers to provide drains for, 1041.
- liability for acts as property owner causing overflow, 985.
- not bound to protect property below level of street from, 1041, 1042, 1044, 1051.
- where surface-water is purposely turned from street upon private property, 1041, 1042.
- rights and liabilities of owners of higher and lower lots as between themselves, 1042 n.
- where in grading water is collected in pools upon adjoining lots, 1043.
- where passage of surface-water through ravine is obstructed in grading, 1043 n.
- general propositions as to municipal liability, 1051, 1051 a.

SURRENDER

- of charter, 167.

SURVEYOR. (See **ENGINEER.**)

SUSPEND,

- power of council to suspend officer, 247 n.
- mandamus* proper remedy of suspended member, 248 n.

SWINE. (See **ANIMALS**; **ORDINANCES**; **POLICE POWER.**)

TAKING PRIVATE PROPERTY (see **EMINENT DOMAIN, CHAP. XVI.**),
what is a "taking," and what "damaging," 587 c, 614 n., 988 n., 989 n.,
990-995 c. (See **DAMAGES**; **SURFACE WATER.**)

TANK,

- in street. (See **RESERVOIR.**)

TANNERY,

- whether tannery may be declared a nuisance, 371 n., 374 n. on p. 449.

TAVERN. (See **SALOONS.**)

TAXABLE INHABITANTS,

- right to restrain illegal corporate acts, 914 *et seq.*

TAXABLE PROPERTY,

- what is, defined, 772, 774, 785 n.

TAXATION AND LOCAL ASSESSMENTS. (Subject treated Vol. II.,
Chap. XIX.)

- constitutional provisions respecting taxation and local assessments construed, 50, 746-762, 778, 783.
- what taxes shall be levied is for the legislature to determine, 63.
- effect of constitutional reduction of limit, 69 n., 229.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TAXATION AND LOCAL ASSESSMENTS — *continued.*

- extent of legislative power and its limitations, 71 n., 75, 77, 78, 736 *et seq.*
- power of legislature to modify, 70.
 - to release specific class of taxpayers after levy, 767.
- legislature may direct restitution of property exacted by, 61 n.
- power to exempt property from municipal taxation, 62 n.
- legislative power not dependent on consent of municipality, 75 n.
- defect in proceedings to collect may be cured, 79 n.
- taxation in new districts annexed to old corporation, 63.
- when mode for levying tax to pay bonds is prescribed, 69 n.
- contracts made on faith of taxes to be levied, 69 n.
- power may be employed to aid in construction of railways, 74 n., 508.
 - (See **RAILROADS.**)
- to pay bonds issued in aid of railroads, 153, 157, 158, 162, 737 n., 769 n.
 - (See **BONDS, MUNICIPAL.**)
- private enterprises cannot be aided by, 159, 736 n.
- tax upon property not within corporation at time of levy, 79 n.
- charter limitation on taxing power, 87 n., 162.
- where no collecting officer is designated in charter, 90 n.
- distinction between power to tax and to license, 115, 357-361, 748, 750 n.,
764, 768. (See **LICENSES.**)
- special constitutional provisions held not to have reference to license
taxes, 358.
- refund of money paid by assessors on illegal assessment, 148.
- to pay debts of dissolved corporation, 170, 173. (See **DISSOLUTION.**)
- liability of property in city to taxation by township, 184 n.
- effect of enlargement of boundaries, 185. (See **BOUNDARIES.**)
- right to collect taxes on division of corporation, 189 n.
- precept to collect signed by acting president of council, 208 n.
- tax must be voted at legal meeting, 266 n.
- special meeting to vote tax, notice, 286.
- vote levying tax may be rescinded, 290.
- construction of power to collect special tax, 307 n.
- ordinance authorizing police to put purchaser at tax sale in possession,
319 n. on p. 397.
- license fee not a tax, 358 n., 363 n., 748, 750 n., 764. (See **LICENSES.**)
- power to tax marketmen must be plainly conferred, 388.
- power to preserve good order does not confer power to levy taxes, 403.
- employment of attorney to assist in collection of taxes, 479 n.
- tax not invalidated by repeal of statute, when, 539 n.
- collection of tax in aid of railroad enjoined, 541 n.
- when authority to levy and collect special tax to pay bonds cannot be
repealed, 554 n., 852, 853, 854, 857.
- of land outside of city for object of a general nature, 598 n.
- delinquent taxes, recovery barred by limitation statutes, 668 n.
- for compensation of property owners damaged by removal of county-seat,
736 n.
- taxing power defined, scope and nature, 735 *et seq.*

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TAXATION AND LOCAL ASSESSMENTS — *continued.*
 by State, power construed, 736.
 what implied by term, 737.
 must be for a public use, 737.
 apportionment to secure uniformity, 737.
 taxation and eminent domain distinguished, 738.
 power to impose local rates and assessments, 739, 740, 741.
 power to tax, what will confer, 849 n.
 of improvements made by lessee on land of municipality, 739 n.
 city cannot tax bank wholly owned by the State, 740 n.
 nor public property of a county, 740 n.
 authority may be implied, 741.
 Federal restrictions on taxing power, 742-745.
 on bonds of debtor within State held by non-resident, 742 n.
 as to passenger tax, 743 n.
 instruments of Federal government not taxable, 743.
 void when it results in regulation of interstate commerce, 743, 744.
 discriminating taxes against non-residents, 743, 744, 750 n., 792.
 uniformity and equality of taxation, 78 n., 737, 746-759, 761, 778, 783.
 for "corporate purposes" and by "corporate authorities," provision
 construed, 746.
 "city purposes" defined, 760 n. (See CITY PURPOSES.)
 in excess of constitutional limitation of amount of indebtedness, 746 n.
 (See DEBTS.)
 whether constitutional amendment repeals charter provision, 746 n.
 municipal property and governmental instrumentalities not taxable, 54 n.
 on p. 94, 100 n., 773-775.
 what property must be taxed, 748, 782, 783.
 taxation of capital employed in merchandise, 784.
 income, professions, and occupations, 746 n., 748, 750, 785, 791, 793.
 special occupations, 746-750, 785, 793.
 employments and amusements, 357, 793. (See VEHICLES.)
 commercial travellers and others, 744.
 traders and peddlers, 744 and n.
 saloon keepers for maintenance of police force, 61 n.
 exaction of occupation tax in addition to license, 750 n.
 personal property, 782 *et seq.*
 choses in action, 790 n.
 franchises, 744 n.
 foreign corporations, 745 and n., 749, 790 n.
 railway, gas, and water companies, 789, 790. (See RAILROADS.)
 rolling stock of railways, 789 n.
 street railways, 721 n., 789.
 banks and bank stock, 790.
 ferry-boats, 788.
 steamboats and other vessels, 787, 788.
 taxation of agricultural lands in city for municipal purposes, 794, 795.
 retrospective taxation may be authorized, 751, 814.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TAXATION AND LOCAL ASSESSMENTS — *continued.*
 road taxes and labor may be authorized, 678, 762.
 improvement of road beyond corporate limits, taxation for, 762.
 levy of poll-tax, and exemption from payment, 762.
 specified mode of collection, 817.
 whether power to contract debts confers authority to levy taxes, 741, 763 n.
 tax levied by *de facto* aldermen valid, 763 n. (See ACTS.)
 taxing power must be plainly conferred, 763-765.
 power of legislature over, 766, 767.
 Congress over, 775.
 taxing power and police power distinguished, 357-360, 768.
 not included in police power, 764.
 where power is granted with proviso annexed, 765.
 cost of collecting taxes and assessments, how paid, 765.
 when tax to be levied, 769.
 prescribed mode must be pursued, 769.
 limitation on rate or amount, 136 a, n., 162, 769.
 general revenue laws, when applicable to incorporated places, 770-774.
 "taxable property," what is, 772, 774, 785 n.
 exempted and omitted property, 755 n., 757 n., 761, 773, 776, 781 n., 789 n.
 exemption statutes strictly construed, 763 n., 776.
 remedy of owner where property exempt is assessed, 776 n.
 remedy in case of omission to tax or illegal exemption, 776 n.
 exemption from taxation does not include local assessments, 777.
 city has no inherent power to grant exemptions, 781 n.
 "tax" and "assessment," difference between, 748, 755, 756, 758, 761,
 777, 778.
 power cannot be delegated by municipality, 779.
 is a continuing one — repaving, 780.
 by-laws cannot vary charter as to, 781.
 what property is "within corporate limits," 786-788.
 tax on basis of tonnage not necessarily illegal, 788 n.
 situs of debt for purpose of, 790 n.
 taxation of vehicles using paved streets, 682 n., 792 n.
 property taxable by road or school district though not liable to ordinary
 municipal taxation, 795.
 distinction between "taxes" and "debts," 815 n.
 statute of limitations as a defence, 668 n., 815 n.
 payment of taxes in coupons, &c., 815 n., 831 n.
 reassessments, authority for, 751, 814 n. (See RE-ASSESSMENT.)
 actions to recover, summary proceedings, 813, 815-820.
 personal liability for taxes, 815 n., 817 n.
 power to levy and collect not inherent in a court, 815 n., 861 n.
 action sustainable though summary mode is provided, 817.
 penalties for non-payment may be prescribed, 818 n.
 power to sell for delinquent taxes, 819, 820.
 power to sell to be strictly pursued, 820.
 municipal tax-deed as *prima facie* evidence of title, 820 n.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052

TAXATION AND LOCAL ASSESSMENTS — *continued.*

- injunction to prevent sale upon void precept, 820 n.
- lien for taxes and assessments, how enforced, 752 n., 756 n., 817 n., 821, 822.
- suits in the name of the corporation, 822 n.
- when considered a personal charge as well as a lien, 822 n.
- mandamus* to compel levy, 69 n., 74 a, 173, 229, 737 n., 760 a, n., 769 n., 827 n., 830 n., 836 n., 849 *et seq.* (See MANDAMUS.)
- single writ directed to all officers concerned sufficient, 872.
- mandamus* where council delay or refuse to order sale for delinquent taxes. 831 n.
- special limitations on power to levy, 851.
- when creditor entitled to have a special tax levied, 554 n., 852, 853.
- right of creditor as depending on legislation at date of creation of debt, 854.
- creditor entitled to full exercise of power, 857.
- power of Federal courts to compel levy, 860, 861.
- power of Federal courts to appoint officer to collect, 815 n., 861 a.
- duty to warrant-holders in respect to levying taxes, 863.
- demand to levy tax not necessary where duty is imperative, 866 n.
- whether right of taxation may be determined on *quo warranto*, 897.
- if *mandamus* will lie to compel levy, injunction will not be awarded, 906 n.
- right of municipality to restrain illegal levy by county, 908 n.
- injunction to restrain tax for patented pavement, 912 n.
- taxpayer, right to an injunction, 914-922.
- municipality cannot enjoin collection of tax by State and county officers, 914 n.
- collection of legal tax not restrained to prevent enforcement of illegal one, 914 n.
- citizen cannot resist tax on ground of prior misappropriation of money, 917.
- what property may be taxed is a question not for the court, 923 n.
- payment to wrong officer will not justify refunding of taxes, 941 n.
- land sold for taxes, action to recover back purchase-money, 941 n.
- right to recover back taxes paid to avoid sale of land, 942 n.
- property of non-resident illegally seized, right of action, 971 n.
- liability of city for acts of officer in executing tax warrant, 972.
- where municipality is engaged in *ultra vires* undertaking, right to recover back revenue tax, 973 a.
- illegal taxes and assessments*, right to enjoin, 919, 923, 924. (See EQUITY; INJUNCTION).
- revision of proceedings by *certiorari*, 926. (See CERTIORARI.)
- action for recovery back of taxes*, 939-947.
 - doctrine as to recovery back applies to licenses, &c., 940.
 - tax must be illegal and void, 941.
 - irregularities no ground for recovery, 939, 941.
 - burden of proof of illegality on plaintiff, 941 n.
 - elements essential to give right of recovery, 940.
 - validity of meeting called by a committee *de facto* cannot be inquired into, 941 n.
 - payment must have been compulsory, not voluntary, 941-947.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TAXATION AND LOCAL ASSESSMENTS — *continued.*

- money compulsorily collected where property is not liable to taxation, 941.
- money paid under color of process, 941.
- effect of payment under protest, 942 n.
- legalization before recovery back will defeat action, 942 n.
- what constitutes compulsory payment, 943, 944 n.
- disbursement of money voluntarily paid under illegal assessment, State cannot enjoin, 944 n. on p. 1152.
- no right of recovery if paid under mistake of law, 944.
- mistake must be a mistake of fact, 945.
- voluntary payments without mistake or fraud not recoverable back, 945.
- statute of limitations applicable to actions to recover back illegal taxes, 66 n. on p. 109, 946.
- doctrine of United States Supreme Court, 947.
- trespass for illegal seizure under void assessment, 973.
- local assessments* upon property benefited, 752 *et seq.*
- determination of council as to what property is benefited, conclusive, 94 n.
- but decision as to amounts may be reviewed, 94 n.
- constitutional provisions restricting power of, 50.
- act specially amending charter in respect to making unconstitutional, 46.
- extent of legislative power, 77, 78, 79 n., 616, 814.
- legislative ratification of void assessments, 77, 78.
- sustained in most of the States, 616, 752.
- of lands in town to pay debts of adjoining city, 63 n., 598 n.
- agreement to exempt from, 299 n.
- founded on ordinance not passed in prescribed mode, 309 n.
- of cemeteries for improvements of adjoining streets, 372 n.
- city held liable to contractor though assessment void, 459 n.
- assessing land for taxation to individual will not estop municipality to claim title, 563 n.
- notice in proceedings to assess, 606 n.
- where value of lots is less than amount assessed, 624 n.
- statute of limitations held inapplicable, 668 n.
- for improvement of highway as a street, 677 n.
- against street railway for benefits, 721 n.
- assessments for local improvements, 480-482.
- mandamus* to compel council to make assessment, 482, 831 n.
- charter requirement of vote by ayes and nays authorizing improvement, 291.
- levy of special assessment not included in power to make improvement, 764 n.
- sewers, cost of making, how assessed, 752 n., 761 n. on p. 937, 806-809.
- paving streets, making gutters, curbing, power and mode, 752, 796-804, 810-813.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TAXATION AND LOCAL ASSESSMENTS—*continued.*

- assent of abutters or petition for, when requisite, 800-802. (See PETITION.)
- notice and procedure, 266 n. on p. 348, 606 n., 802 a-804.
- upon what basis authorized, 616, 752, 753, 755.
- whether whole cost may be imposed upon abutter, 753, 761.
- against abutters for benefits not unconstitutional, 617, 752.
- conditions precedent to abutter's liability, 811, 812.
- assessments according to frontage, 747, 752, 755, 757, 759, 760, 760 a, 761, 809.
- inapplicable to lands in rural district of city, 795 n.
- assessment on basis of superficial area, 809.
- cost of improving property owned by city for special purposes, 752 n.
- difference between "benefits" and "frontage," 752 n. on p. 914.
- legislature may authorize assessment after improvement made, 656, 752 n. on p. 915.
- assessment may be made a lien on property benefited, 752 n. on p. 914.
- burdens in excess of benefits borne by general taxation, 752 n. on p. 918.
- as to assessment of non-abutting lands, 752 n. on p. 920.
- assessment of cost of paving street occupied by plank-road, 752 n. on p. 921.
- local assessments on railroad property, 752 n. on p. 921, 755 n.
- as to making assessments a personal charge, 755 n., 781 n.
- local assessment acts not in conflict with Fourteenth Amendment, 754, 760 b, 802 a.
- summary of the law respecting assessment for local improvements, 761.
- whether cost of repaving street can be met by local assessment, 761 n. on p. 936.
- requisites to a valid assessment, 769 and notes.
- cost of gutters included in assessment for sidewalk, 780 n.
- special assessments not enforceable until entire contract completed, 799 n.
- injunction to prevent sale of property to pay unauthorized assessment, 800.
- non-assent of abutters as defence to action to collect assessment, 800.
- when *onus* on city to prove whatever necessary to support assessment, 800 n.
- as to estoppel by joining in petition for improvement, 686 n. 800 n., 990 n.
- illegal combination among parties petitioning, 801 n.
- as to waiver of objections to validity of assessment, 804 n.
- legislative discretion in providing mode of ascertaining benefits, 809.
- second assessment justified, 809 n. (See RE-ASSESSMENT.)
- tax for maintaining engines as part of sewerage system, 809 n.
- void assessment does not preclude subsequent valid one, 814 n.
- suits to collect not subject to set-off or counter-claim, 810, 815 n.
- property of State not subject to, 752 n.
- special assessments cannot be enforced by fines, 765 n.
- legislature may authorize a reassessment, 751, 814.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TAXATION AND LOCAL ASSESSMENTS—*continued.*

- lot-owner may enjoin collection of unequal assessment, 923 n.
- trespass for illegal seizure under void assessment, 973.
- requirement that damages shall be *first* ascertained and tendered, 994.
- TAX COLLECTOR.** (See OFFICE AND OFFICER.)
- TAXING DISTRICTS,**
 - held to be municipal corporations, 170 n. on p. 251.
 - case of the city of Memphis, 170 n. on p. 251.
 - may be sued as any other municipality, 170 n. on p. 251.
 - created without reference to existing political divisions, 737 n.
- TELEGRAPH AND TELEPHONE COMPANIES,**
 - use of streets for poles and wires, 698, 703 n.
 - is a public use authorizing exercise of eminent domain, 698 a.
 - whether an additional burden, 698 a, 995 c, n. on pp. 1241, 1243; note on p. 893.
 - subject to exercise of police power, 698 n.
 - taxation of, 744 n., 745 n.
 - injury to traveller by reason of telegraph pole in highway, 1037 n.
- TELEGRAPH POLES.** (See TELEGRAPH AND TELEPHONE COMPANIES.)
- TENEMENT HOUSES,**
 - manufacture of cigars in, 141 n.
- TENNESSEE** (see TAXING DISTRICTS),
 - mode of creating municipal corporations in, 41 n.
 - liability of municipal corporations to garnishment, 101 n.
 - validity of municipal subscriptions to stock of railroads, 153 n.
 - rule as to assessment for street improvements, 760, 761 n.
 - doctrine as to taxpayer's right to equitable relief, 919 n.
 - rule as to liability for change of grade of streets, 990 n. on p. 1223.
- TEN-PIN ALLEY.** (See BOWLING ALLEY.)
- TERMS,**
 - of municipal officers, 217. (See OFFICE AND OFFICER.)
- TERRITORIES,**
 - power to create municipal corporations, 38.
 - cannot grant private charters, 38 n.
 - corporations of, not affected by subsequent adoption of State constitution, 38 n.
- TEXAS,**
 - liability of municipal corporations to garnishment process, 101 n.
 - constitutional provision limiting municipal indebtedness, 130 n., 135 n.
 - offences may be punished under both State law and ordinance, 368 n. on p. 438.
 - summary trials in municipal courts, 437.
 - equality and uniformity of taxation, construction of provisions, 750 n.
 - rule as to liability for change of grade of streets, 990 n. on p. 1224.
 - constitutional provision requiring compensation for property "damaged," 995 c, n. on p. 1244.
- THEATRE.** (See EXHIBITIONS.)

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

THIEVES,

ordinance to prevent persons from associating with, 321.

TIPPLING-HOUSES. (See SALOONS.)

TITLE,

object of legislative act to be expressed in, 51.

provision not applicable to municipal ordinances, 47.

to land not triable in the inferior courts, 441.

person claiming under corporation tax sale must show what, 820.

cloud on, equity will interfere to prevent, 611, 924.

TOLL-BRIDGE (see BRIDGE),

cannot be constructed under general welfare clause, 397.

considered a work of "internal improvement," 510.

may be condemned and taken as part of public road, 586.

legality of bonds issued for, 510.

rights of city as purchaser of, 678 n.

power of county to aid in construction of, 678 n.

city must have express authority to erect, 729.

properly assessed as real estate in district where located, 789 n.

TOLL-GATES,

in streets, 657 n, 658 n., 660 n. on pp. 784, 786.

TOLLS,

city has no implied power to authorize taking of, 724, 729.

TORTS (see ACTION AND LIABILITY; NEGLIGENCE),

liability of municipal officers for, 237 n. on p. 325, 859, 910 n.

corporation for, 710, 728 n., 948-1051 a.

rule to measure damages, 1020 n. on p. 1288.

when duty rests upon corporation and when upon officers in individual capacity, 99, 980 n.

corporation may be exempted from prospective liability for, 61 n.

effect of limitation of municipal indebtedness on liability, 134 a, 137.

imposition of penalty for trespass by strangers upon the common lands, 355 n.

violations of ordinances imposing penalties are in the nature of, 411 n.

in action for, statute of limitations may be pleaded, 675.

not included in provision requiring demand before suit, 937, 959 n.

seizure by officers of bank-bills to pay void assessments, liability of city, 940 n.

not liable for discretionary powers exercised in good faith, 949.

city not civilly responsible for failure to enforce by-laws, 950.

liable for authorizing nuisance upon street in violation of statute, 953 n.

as to liability in case it becomes necessary to create a nuisance, 955 n.

city not liable to action where it permits violation of ordinances, 952.

nor for failure to exercise charter power to abate nuisance, 951.

destruction of building by fire, 952.

injuries caused by misconstruction of its powers, 953.

losses occasioned by misconduct of its licensees, 953, 959 n.

damages occasioned by cutting off supply of water, 954.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TORTS — *continued.*

no liability for demolishing property to prevent spread of fire, 955, 957.

except when made liable by statute, 956.

respondeat superior not applicable, 957. (See *RESPONDEAT SUPERIOR.*)

when statute points out remedy, it must be pursued, 958.

not liable for property destroyed by mobs, 959.

but may be made liable by statute, 959, 960.

Pennsylvania statute, Pittsburg riots, 959 n.

city not liable for damage caused by the firing of cannon under its license, 959 n.

whether liable for injuries resulting from coasting on streets, 949 n., 951 n., 980 n.

doctrine as to implied liability, 961-967, 980-983.

leading English decisions as to implied liability, 983 n.

implied liability of municipal corporations proper for misfeasance and nonfeasance, 966.

distinction between *quasi* and municipal corporations as to implied liability, 26, 27, 961, 966. (See *COUNTY*; *QUASI CORPORATIONS.*)

uniform doctrine of courts as to this distinction, 966.

limited liability of New England towns, 962.

leading Massachusetts case of *Hill v. Boston*, 965.

statutory and implied liability of New England towns, 964. (See *NEW ENGLAND TOWNS.*)

mode of enforcing liabilities of New England towns, 576, 849 n., 850 n., 962 n.

limited liability of counties, 23 n. on p. 43, 963. (See *COUNTY.*)

no liability for injuries from unsafe county buildings, 963.

damages caused by unsafe buildings, liability of city, 964 n.

liability of counties for neglect of officials, &c., 963 n.

respondeat superior held inapplicable to counties, 963 n.

liability of school boards for injuries to pupils, 961 n., 964 n., 965.

whether neglected duty involves liability depends upon its nature, 965 a, 967, 980.

doctrine established by the English decisions stated, 965 a.

where city extends street so as to bring existing nuisance within limits of street, 966 n.

liable to patentee of invention for infringement, 966 n.

but not liable where work is done by contractor, 966 n.

liable for damages to vessel at wharf, when, 966 n.

for carelessness or want of skill of officers, 968.

application of the doctrine of *respondeat superior*, 968.

city not liable for acts wholly *ultra vires*, 968-970.

illustrative cases, 970.

not liable for negligence of steam boiler inspector, 968 n.

trespass by agent where corporation had no power, 970 n.

cases where implied corporate liability exists for wrongful acts, 971.

not liable for acts done *colore officii*, 970 n., 972.

but becomes liable by adopting such acts, 972.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TORTS — *continued.*

- trespass for illegal seizure of property under void assessment, 972 n., 973.
 for trespass on the lands of others, 970 n., 971 n.
 where municipality engages in *ultra vires* undertaking, 973 a.
respondeat superior, when applicable and when not, 957, 968, 974 and notes.
 rule as to negligence of co-servants not applicable to municipal officers,
 974 n., 980 n.
 as to liability for torts of contractors, 974 n. (See **CONTRACTORS**.)
 liability of cities of New York and Brooklyn with respect to acts of em-
 ployees of bridge trustees, 974 n.
 where city is liable, court not bound to regard change of incumbents,
 974 n.
 liability where recorder wrongfully refuses bail, 975 n.
 liability to fireman injured by reason of unsafe street, 976 n.
 not liable for acts of police officers, 465, 975.
 negligence of firemen, 976.
 neglect to provide suitable fire apparatus, 976.
 nor for failure to keep cisterns in repair, 976.
 or to provide adequate supply of water, 976.
 no implied corporate liability for faults of health officers, 970 n., 974 n.,
 977.
 nor for neglect in respect to public health, 977.
 not liable for acts of commissioners of public charities, 977.
 as to liability for acts of engineer or surveyor, 978, 979.
 for acts of constables and other officers and servants, 979 n.
 notice of defect causing injury, what allegation sufficient, 980 n.
 liability of city in capacity of property-owner, 954, 974 n., 979 n., 981 n.,
 983 n., 984-986. (See **PROPERTY**.)
 liability for negligence in construction and maintenance of sewers, 979 n.,
 980 n., 986 n. (See **SEWERS AND DRAINS**.)
 and for failure to keep them free from obstructions, 980.
 no liability for consequential damages for authorized acts, 987, 988.
 erroneous to make liability depend on motives of the corporation, 987 n.
 city not liable for negligence of servants in carrying out celebration of
 holiday, 968 n., 987 n.
 explosion of gas in man-hole of steam-heating pipe, liability, 1015 n.
 corporate liability for acts of contractors and others, 1027 *et seq.*
 as to liability for grading and changing of grade of streets, 989 *et seq.*
 (See **STREETS**.)
 municipal power to enlarge liability by ordinance, 990 n. on p. 1227.
 destruction of shade-trees, 663 n., 990 n. on p. 1222.
 overflow of surface water, liability for damages, 988 n., 989 n., 990 n. on
 p. 1223, 992 n., 1038. (See **SURFACE WATER**.)
 liability in respect of unsafe and defective streets, 996 *et seq.* (See
STREETS.)
 civil liability in respect to drains and sewers, 1038 *et seq.* (See **SEWERS**
AND DRAINS.)
TOWN-COMMON. (See **DEDICATION; PUBLIC SQUARES AND COMMONS**.)

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

- TOWN-HALL** (see **PUBLIC BUILDINGS**),
 power of New England towns to build, 30.
 conveyance of land for site valid, 566, 644 n.
 liability for injury by reason of defective construction, 964 n.
- TOWNS** (see **CHARTER; DIVISION OF TOWNS; MUNICIPAL CORPORATIONS;**
NEW ENGLAND TOWNS; QUASI CORPORATIONS),
 of Europe in the Middle Ages, 4.
 in England, how constituted prior to 1835, 35.
 meaning of word, 20 n., 48 n.
 organization and powers of, in different States, 41 n.
 extent of legislative power over, 45 n., 54, 68, 75 n.
 legislative control over township funds, 62 n.
 election to determine whether newly erected township should be con-
 tinued, 44.
 private rights which legislature cannot destroy, 68 n.
 payment of debts on dissolution, 63 n.
 disposition of trust funds and property on division, 80 n., 187, 188.
 division of, *mandamus* to compel apportionment of money, 831 n.
 power to issue commercial paper, 122 n., 123, 127 n.
 power to aid railways, 153-164, 509. (See **RAILROADS**.)
 change into city corporation, 181 n., 314 n., 335.
 city formed from part of town, property rights of town, 188 n., 189.
 unlawful payments sanctioned by township committee, people not bound,
 234 n.
 power to rescind previous action, 290.
 record of proceedings of township trustees, 301 n.
 power to license must be plainly conferred, 364 n.
 erection of county buildings on public square of town, 645.
 until incorporated streets are under control of county, 678 n.
 repair of bridges on boundary line, 728 n.
 not authorized to purchase and hold tax certificates, 820 n.
mandamus against county to enforce judgment against township, 850 n.
 attempt of city to exercise jurisdiction within town restrained, 907 n.
 not impliedly liable to civil action for neglect of duty, 963.
 liability for damages where officers act *ultra vires*, 970.
- TOWNSHIP.** (See **COUNTY; DIVISION OF TOWNS; QUASI CORPORATIONS;**
TOWNS.)
- TOWNS IN NEW ENGLAND.** (See **NEW ENGLAND TOWNS; QUASI**
CORPORATIONS.)
- TOWN PLATS.** (See **DEDICATION; PLAT**.)
- TRADE** (see **AVOCATIONS; OCCUPATIONS**),
 by-laws in restraint of, void, 319 n. on p. 398, 321 n., 323, 324, 393.
 may be regulated, 323-326.
 power to license and tax trades, 357, 785, 791, 793. (See **LICENSES**.)
 criminal conspiracies in restraint of, 323 n.
 prescriptive customs in restraint of, 324.
 monopolies invalid, 362. (See **MONOPOLIES**.)
 offensive trades and occupations, 374 n., 405 n. on p. 473.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TRADE — *continued.*

indirect injury to, 992 n., 1019 n.

TRANSIENT TRADERS. (See PEDDLERS.)

TRAP-DOORS,

in sidewalks, usage, 734.

TRAVEL (see ORDINANCES; POLICE POWER AND REGULATION; STREETS).

rate of speed on streets regulated, 393, 713 n.

where street is used for purposes other than travel, liability for defects, 1000 n., 1018 n.

"travel," "traveller," have no technical legal significance, 1000 n.

TREASURER (see CHAP. IX. ON MUNICIPAL OFFICERS),

his personal responsibility, 237 n. on p. 323, 447 n., 859 n.

entitled to sue in his own name for penalties, 416 n.

liability of corporation for acts of, 972 n.

TREES,

power to protect, in streets and public places, 399, 663 n.

shade-trees upon edge of street not obstructions, 680 n.

in grading, shade-trees may be removed, 686 n., 688.

liability of corporation for destruction of, 663 n., 990 n. on p. 1222.

TRESPASSES. (See TORTS.)

TRIAL BY JURY, 432 *et seq.* (See JURY; MUNICIPAL COURTS; OFFENCES; SUMMARY CONVICTION.)

TRUSTEES AND TRUST PROPERTY. (Treated in VOL. II. CHAP. XV. ON CORPORATE PROPERTY.)

municipal corporations may be trustees for certain purposes, 64, 567.

act conferring title to land as ancillary to execution of a public trust, 68.

reimbursement out of trust funds, 148 n.

capacity to execute trusts not affected by repeal of charter and new organization, 172 n.

charitable trusts in England, 567 n.

legislature may divest municipality of power to administer trusts, 68, 567.

and appoint new trustees, 567.

legislature or chancery may in proper cases appoint, 573 n., 631 n.

legislative control over trust property, 80.

lands held for use of schools, 80 n.

municipal corporations may be trustees for their own benefit, 566 567.

or for charities within the scope of their duties, 567.

effect of mistake in name of corporate devisee, 180, 572 n.

funds must be applied as prescribed in will, 187 n.

cannot be trustees for objects utterly foreign to their purposes, 573.

equity, when necessary, will appoint trustees and compel execution of trust, 64, 169, 567.

devise to the city of Philadelphia by Mr. Girard, to educate and support indigent orphan boys, sustained, 568.

legislative power over city as trustees, 80, 567 n.

McDonough's will, for the education of the poor of New Orleans and Baltimore, sustained, 569.

similar devise by Mr. McMicken to Cincinnati, sustained, 570.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

TRUSTEES AND TRUST PROPERTY — *continued.*

Mr. Mullanphy's devise to St. Louis, for the benefit of poor emigrants and travellers, sustained, 571.

devises to cities for hospitals, &c., are valid, 572.

other instances of valid charitable gifts to municipal corporations, stated, 572 n.

when conveyance passes full title, and not in trust, 562, 576 n.

may alienate property held in fee, 575 n., 589. (See DEDICATION.)

conveyance by trustees executed in their individual names, 582 n.

equity jurisdiction over trust property, 909, 910. (See EQUITY.)

fiduciary relations of municipal officers, 444.

TRUST FUNDS

cannot be used for corporate objects, 80.

TUNNEL,

authority to build, and what it implies, 658 n.

construction within limits of street, right of abutter to compensation, 995.

TURNPIKE ROAD,

in street, control over, 679 n.

paving street occupied by, 752 n. on p. 921.

legislature may establish gate in street of city, 657 n.

right of city to recover street on expiration of company's charter, 679 n.

ULTRA VIRES,

distinction between contracts *ultra vires* and illegal contracts, 936.

corporation may make the defence of, 457, 458, 462, 504, 935, 968.

estoppel when contract is wholly or partly executed, 444, 575 n.

contracts in excess of lawful power void, 130 n., 149, 152, 447, 457, 935.

(See CONTRACTS.)

affixing seal to *ultra vires* contract will not bind corporation, 190 n., 457 n.

contracts of suretyship, 471. (See GUARANTEE.)

acts of township committee *ultra vires*, people not bound, 234 n.

ordinance *ultra vires*, license to sell liquor, 364 n.

no corporate liability for acts wholly *ultra vires*, 89, 168, 968-970.

ratification of unauthorized acts and contracts, 77 n., 96 n., 463-465, 544, 578.

agreement to submit to arbitration assessment of damages for land taken, 621 n.

equity will entertain jurisdiction where corporation or officers act *ultra vires*, 922.

where municipality engages in *ultra vires* undertaking, 973 a.

constitutionality of validating acts, 78, 79, 544.

UNAUTHORIZED CONTRACT (see CONTRACTS; ULTRA VIRES),

not binding, 133, 935.

UNAUTHORIZED ELECTION,

votes cast at, are nullities, 197.

UNCOLLECTED TAXES (see TAXATION AND LOCAL ASSESSMENTS),

no vested right in, 767.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

UNDERGROUND RAILWAYS. (See RAILROADS.)

UNITED STATES,

- municipal institutions of, 8 *a-8 d*, 9.
- decentralized system of government, 10.
- may take bonds and securities, 214 n.
- land may be taken for use of, 597 n.
- as to condemnation of land owned by, 597 n.
- may dedicate streets and public places, 597 n., 635 n., 640 n.
- not bound by statutes of limitation, 668.

UNITED STATES COURTS. (See BONDS, MUNICIPAL; FEDERAL COURTS; MANDAMUS; RAILROADS.)

UNREASONABLE ORDINANCES,

- are not binding, 319-326.
- legislative authority to adopt, 328.

UNSAFE STREETS,

- liability. (See STREETS.)

USAGE,

- as affecting municipal powers, 92, 93, 734.
- in construing doubtful words, 93 n.
- ordinances not sustainable on ground of, 324.
- right of forfeiture of property cannot be derived from usage, 345.
- as affecting abutters' rights with respect to doors, iron gratings, &c., 734.

USER,

- proof of corporate existence by, 84.
- acceptance of charter shown by, 34.
- necessary to authorize *quo warranto*, 903.
- whether ratification of contract may be implied from, 464.
- effect of, to establish dedication of property to public use, 637-639.
- of land as street, estoppel to deny that it is a legal highway, 1009.

USURPATION. (See FRANCHISES; OFFICE AND OFFICER; QUO WARRANTO.)

USURY,

- in corporation securities, 506 n.
- new note of city in place of usurious note, 448 n.
- defence of, in respect to warrants, 504.

VACANCY IN OFFICE, 222, 247, 256.

- of mayor of old English municipality, effect, 35.
- "vacancy" construed, 222 n.
- by removal from territorial limits, 195 n. on p. 278. (See RESIDENCE.)
- absence of mayor from city, 222.
- by resignation, and office how resigned, 224. (See RESIGNATION.)
- by accepting incompatible office, 225.
- by abandonment, 228.
- caused by valid motion, 256.
- in election contests, when a question for the courts, 204.
- appointment to fill vacancy, 207 n. on p. 290.

VACATION OF STREET, 650 n., 651, 666, 995 n., 995 c, n. on p. 1241.

The references are to the sections. Vol. I. §§ 1-555; Vol. II. §§ 556-1052.

VAGRANTS,

- power to arrest and fine, 401.
- confine, 401 n.
- vagrant act of Illinois held unconstitutional, 427 n. on p. 495.

VALIDITY,

- of by-laws is a question for the court, not the jury, 327.
- proper action in which to test, 420.
- will not be presumed by courts, 423.

VALIDATING ACTS. (See CURATIVE ACTS.)

VEHICLES (see PEDESTRIANS; STREETS),

- regulation and taxation of, 324, 355 n., 357, 359, 362 n.
- speed regulated, 393, 713 n.
- use of streets by, 677 n., 682, 730 n.
- nuisances in streets, 374 n. on p. 449, 661 n. on p. 788.
- pedestrians and vehicles have equal rights, 683 n.
- taxation of vehicles using paved streets, 682 n., 792 n.
- where railway track is so laid as to prevent vehicles from standing in street, 722 n., 723 n.
- whether negligence of driver may be imputed to person riding, 1020 n.

VENICE

- in the Middle Ages, 5.

VERMONT,

- towns in (see TOWNS IN NEW ENGLAND),
- as to assessment for local improvements, 761 n. on p. 938.
- rule as to liability for unsafe streets and highways, 1000 and note.

VESSELS AND BOATS,

- quarantine regulations, 370, 371 n.
- power to tax, 787, 788.

VESTED RIGHTS (see CONSTITUTIONAL PROVISIONS; CONTRACTS; CREDITORS; REPEAL),

- may arise under charter of municipal corporation, 54.
- of inhabitants of annexed district, 63.
- general power in municipal charter cannot interfere with, 88 n.
- repeal of ordinances cannot operate retrospectively to impair, 314.
- ordinances must not interfere with, 393 n.
- licenses to sell liquor do not create, 363 n.
- not impaired by re-assessment, 814.
- municipality has no vested right to fines, 57 n.
- nor in profits arising from licenses, 62.
- or to wharfage, 103 n. on p. 166.
- no vested rights in uncollected taxes, 767.

VIADUCT,

- railroads may be required to erect viaducts over tracks at crossings, 713 n.
- city liable to abutters for constructing viaduct in street, 990 n. on p. 1221, 995 c.

VICTUALLING HOUSES,

- power to regulate and to license, 357 n., 361.